CENTRAL UNIFIED SCHOOL DISTRICT

MEASURE B GENERAL OBLIGATION BONDS FINANCIAL STATEMENTS June 30, 2017

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Crowe Horwath LLP Independent Member Crowe Horwath International

INDEPENDENT AUDITOR'S REPORT

Members of the Board of Trustees Central Unified School District Fresno, California

Report on the Financial Statements

We have audited the accompanying financial statements of Central Unified School District (the "District") Measure B General Obligation Bonds (the "Bonds") activity, as of and for the year ended June 30, 2017, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Central Unified School District Measure B General Obligation Bonds activity as of June 30, 2017, and the changes in financial position thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements present the financial activity and balances of the Measure B General Obligation Bonds activity only, and do not purport to, and do not, present fairly the financial position of Central Unified School District, as of June 30, 2017 or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 19, 2018 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters for the Measure B General Obligation Bond activity. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance for the Measure B General Obligation Bond activity. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance for the Measure B General Obligation Bond activity.

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Crowe Horwath LLP

Sacramento, California January 19, 2018

CENTRAL UNIFIED SCHOOL DISTRICT MEASURE B GENERAL OBLIGATION BONDS BALANCE SHEET June 30, 2017

ASSETS Cash in County Treasury (Note 2) Receivables	\$	5,162,692 20,038
Total assets	<u>\$</u>	5,182,730
FUND BALANCE		
Fund balance – restricted (Note 3)	<u>\$</u>	5,182,730

See accompanying notes to financial statements.

CENTRAL UNIFIED SCHOOL DISTRICT MEASURE B GENERAL OBLIGATION BONDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE For the Year Ended June 30, 2017

Revenues: Interest income	<u>\$ 44,288</u>
Expenditures: Current: Contract services and other operating expenditures Capital outlay	185,405 <u>632,588</u>
Total expenditures	817,993
Other financing sources: Proceeds from sale of bonds	4,500,000
Change in fund balance	3,726,295
Fund balance, July 1, 2016	1,456,435
Fund balance, June 30, 2017	<u>\$ </u>

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Central Unified School District (the "District") conform to accounting principles generally accepted in the United States of America as applicable to governments and to general practices within California school districts. The District accounts for its financial transactions in accordance with policies and procedures of the Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant accounting policies:

<u>Financial Reporting Entity</u>: The financial statements include the activity and balances of the Measure B General Obligation Bonds, only. These financial statements are not intended to present the financial position and results of operations of Central Unified School District as a whole.

<u>Basis of Accounting</u>: Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The basic financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term liabilities, if any, is recognized when due.

<u>Budgets and Budgetary Accounting</u>: Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By State law, the District's Board of Trustees must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's Board of Trustees satisfied these requirements.

The District's Board of Trustees and Superintendent revise the budgets during the year to give consideration to unanticipated income and expenditures.

Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

<u>Cash and Cash Equivalents</u>: For the purposes of the financial statements, cash equivalents are defined as financial instruments with an original maturity of three months or less. Funds invested in the Fresno County Treasury are considered cash equivalents.

<u>Accounting Estimates</u>: The presentation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

<u>Encumbrances</u>: Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid.

NOTE 2 – CASH AND INVESTMENTS

Cash and investments at June 30, 2017 consisted of \$5,162,692 held in the County Treasury investment pool.

<u>Cash in County Treasury</u>: In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the interest bearing Fresno County Treasurer's Pooled Investment Fund. These pooled funds are carried at cost which approximates fair value. Interest earned is deposited monthly into participating funds. Any investment losses are proportionately shared by all funds in the pool. Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the Pool does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required. In accordance with applicable state laws, the Fresno County Treasury may invest in derivative securities with the State of California. However, at June 30, 2017 the Fresno County Treasurer has represented that the Treasurer's pooled investment fund contained no derivatives or other investments with similar risk profiles.

<u>Credit Risk</u>: The District does not have a formal investment policy that limits its investment choices other than the limitations of state law.

Interest Rate Risk: The District does not have a formal investment policy that limits the cash and investment maturities as a means of managing their exposure to fair value arising from increasing interest rates. At June 30, 2017, the District had no significant interest rate risk related to investments held.

<u>Concentration of Credit Risk</u>: The District does not place limits on the amount they may invest in any one issuer. At June 30, 2017, the District had no concentration of credit risk.

NOTE 3 – FUND BALANCE CLASSIFICATION

Governmental Accounting Standards Board Codification Sections 1300 and 1800, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB Cod. Sec. 1300 and 1800) implements a five-tier fund balance classification hierarchy that depicts the extent to which a government is bound by spending constraints imposed on the use of its resources. The five classifications are nonspendable, restricted, committed, assigned and unassigned. The fund balance of the Measure B General Obligation Bonds is restricted, as described below.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

NOTE 4 – PURPOSE OF BOND ISSUANCE

<u>Bond Authorization</u>: By approval of the proposition for Measure B by at least 55% of the registered voters voting on the proposition at an election held on November 4, 2008, Central Unified School District was authorized to issue and sell bonds of up to \$152,000,000 in aggregate principal amount.

NOTE 4 – PURPOSE OF BOND ISSUANCE (Continued)

<u>Purpose of Bonds</u>: The proceeds of the Bonds may be used:

On November 4, 2008, the electorate of the Central Unified School District approved the issuance of up to \$152 million Measure B General Obligation Bonds, with greater than 55% of the votes in favor. A summary of the text of the ballot language was as follows:

"To replace outdated heating, ventilation, and air conditioning systems to improve energy efficiency; upgrade classroom computers and technology; replace aging portables; renovate restrooms; improve student safety and school security; acquire property; build classrooms and schools to reduce overcrowding and qualify the District to receive an estimated \$75,000,000 in State matching funds, shall the Central Unified School District issue \$152,000,000 in bonds at lowest possible interest rates with annual audits, independent citizens' oversight, and no money for administrators' salaries?"

The District's Board of Trustees developed the following Bond Project List for the General Obligation Measure B Bond:

All School and District Sites

Improve instructional technology/campus security/communications systems Act in accordance with accessibility and code compliance regulations

New Schools

Acquire, construct, equip and furnish two new elementary schools, one middle school and one high school on property previously acquired by the District or to be acquired, including all related site improvements and facilities.

Biola-Pershing Elementary School

- Renovate Library Media Center
- Cafeteria/Music/Storage/Seating/Stage
- Student/Staff Restrooms
- Hard courts
- Parking
- Student Drop off/Pick up
- Back Stop for Athletic Fields
- Pre School remodel

Harvest Elementary School

- Back Stops/Athletic Fields
- Parking
- Technology

NOTE 4 - PURPOSE OF BOND ISSUANCE (Continued)

Herndon-Barstow Elementary School

- Hard courts
- Renovate Library Media Center
- Cafeteria/Music/Storage/Seating/Stage
- Admin: RSP/Speech Psych
- Student/Staff Restrooms
- HB Structural Qualifications
- Shade Structure
- Backstops/Athletic Fields

Houghton-Kearney Elementary School

- Renovate Library Media Center
- Cafeteria/Music/Storage/Seating/Stage
- Student/Staff Restrooms
- Backstops/Athletic Fields
- Hard courts
- Parking
- Student Drop off/Pick Up

Norman Liddell Elementary School

- Renovate/reconfigure Library
- Admin: RSP/Speech Psych
- Student Drop off/Pick Up
- Technology
- Shade Structure

Madison Elementary School

- Construct Library Media Center
- Cafeteria/Music/Storage/Seating/Stage
- Admin: RSP/Speech Psych
- Student/Staff Restrooms
- Backstops/Athletic Fields
- Play Equipment
- Parking
- Improve/expand physical education playfields/athletic facilities

McKinley Elementary School

- Cafeteria/Music/Storage/Seating/Stage
- Admin: RSP/Speech Psych
- HVAC/COMMS
- Student/Staff Restrooms
- Back Stops/Athletic Fields
- Hard courts
- Parking
- Student Drop Off/Pick Up

NOTE 4 – PURPOSE OF BOND ISSUANCE (Continued)

James K. Polk Elementary School

- Construct Library Media Center
- Additional Portable Classrooms
- Backstops/Athletic Fields (Play Equipment)
- Technology
- Provide Security Cameras
- Shade Structures
- Parking

River Bluff Elementary School

- Admin: RSP/Speech/Psych
- Back Stops/Athletic Fields
- Shade Structure Building Only, Add Parking Lot
- Technology

Roosevelt Elementary School

- Hard Courts
- Renovate Library Media Center
- Cafeteria/Music/Storage/Seating/Stage
- Admin: RSP/Speech Psych
- Student/Staff Restrooms
- Back Stops/Athletic Fields
- Parking
- Student Drop Off/Pick Up

William Saroyan Elementary School

- Renovate Library Media Center
- Admin: RSP/Speech Psych
- Shade Structure
- Technology
- Student Drop Off/Pick Up

John Steinbeck Elementary School

- Library/Media Center
- Cafeteria/Music/Storage/Seating/Stage
- Admin: RSP/Speech Psych
- Student Drop Off/Pick Up
- Shade Structure
- Technology

NOTE 4 – PURPOSE OF BOND ISSUANCE (Continued)

Teague Elementary School

- Cafeteria/Music/Storage/Seating/Stage
- Admin: RSP/Speech Psych
- Student/Staff Restrooms
- Hard Courts
- Back Stops/Athletic Fields
- Student Drop Off/Pick Up
- Irrigation Supply Improvement
- Transformer Relocation
- Pre-School Remodel

El Capitan Middle School

- Renovate Library Media Center
- Wrestling/Music Room
- Admin: RSP/Speech Psych
- Student/Staff Restrooms
- % of RCR to Perm CR
- Parking
- Student Drop Off/Pick Up
- HVAC/COMMS
- Cafeteria/Music/Storage/Seating/Stage
- Back Stops/Athletic Fields
- Hard Courts
- Site Electrical Upgrades

Rio Vista Middle School

- Cafeteria/Music/Storage/Seating/Stage
- Back Stops/Athletic Fields
- Parking
- HVAC/COMMS
- Technology
- Hard courts

NOTE 4 – PURPOSE OF BOND ISSUANCE (Continued)

Central High School East Campus

- Library/Media Center
- Cafeteria/Music/Storage/Seating/Stage
- Student/Staff Restrooms
- Parking
- C.E Athletic Fields
- Technology
- GYM
- Replace Plaster Finish in Pool
- Pool Deck Repairs
- Gym/Locker rooms Re-Roof
- Paint School
- Tennis Court Upgrades
- C.E Security Cameras

Central High School West Campus

- Gym Floor
- Student/Staff Restrooms
- Library/Media Center
- Cafeteria/Music/Storage/Seating/Stage
- Admin: RSP/Speech/Psych/Site Prep for Future Program
- Classroom Modernization
- C.W Structural Qualifications
- Back Stop/ Athletic Fields
- Hard Courts
- Parking
- Student Drop Off/Pick Up
- Site Electrical Upgrades
- New Age Lab
- Exterior Painting
- Pershing/West Well/Site Prep for Future Upgrades
- C.W Bldgs 70 & 80 Modernization
- C.W Bldgs 10 & 20 Painting

Central Learning Adult School Site (C.L.A.S.S.)

- HVAC/COMMS
- Tech Classroom Experience

Pathway Community Day School

- Parking
- HVAC/COMMS
- New Site

NOTE 4 - PURPOSE OF BOND ISSUANCE (Continued)

Pershing Continuation High School

- Library/Media Center
- Cafeteria/Music/Storage/Seating/Stage
- Admin: RSP/Speech Psych
- Student/Staff Restrooms
- HVAC/COMMS
- Back Stops/Athletic Fields
- Hard Courts
- Student/Drop Off Pick Up
- New Site

Valentine – Weldon Site (Tilley Elem.)

• New Central Unified Elementary School

Sierra – Constance Site

• New Elementary School

The above listing does not suggest any particular priority for construction amongst the proposed projects.

All bond expenditures are subject to review by a Citizens' Oversight Committee which reports to the public, as required by Education Code Section 15278 *et seq*.

NOTE 5 – GENERAL OBLIGATION BOND ISSUANCES

The bonds are general obligations of the District, and Fresno County is obligated to levy ad valorem taxes for the payment of and interest on, the principal of the bonds. The Bond Interest Redemption Fund is maintained by the County Treasurer and is used to account for both the accumulation of resources from ad valorem tax levies and the payment of interest and redemption of principal of the bonds issued by the District.

<u>Measure B:</u> In February 2009, the District issued Election of 2008, Series A General Obligation Bonds in the amount of \$35,999,923 (\$33,255,000 in Current Interest Bonds and \$2,744,923 in Capital Appreciation Bonds) to finance the renovation and update of existing school facilities and to finance construction, furnishing and equipping of two new elementary, one new middle school, and one new high school.

In March 2011, the District issued 2011 General Obligation Bond Anticipation Notes in the amount of \$14,995,195 to finance the renovation and update of existing school facilities and to provide adequate district service facilities by the construction, furnishing and equipping of two new elementary schools, one middle school and one new high school, as authorized by the 2008 Authorization.

In December 2012, the District issued General Obligation Bonds, Election of 2008, Series B in the amount of \$12,999,862 to pay principal of, maturity value of and interest due on April 1, 2013, on a portion of the District's 2011 General Obligation Bond Anticipation Notes and pay costs of issuance related to the Bonds.

In March 2013, the District issued 2013 General Obligation Bond Anticipation Notes in the amount of \$2,119,040 to pay principal of, maturity value of and interest due on April 1, 2013, on a portion of the District's 2011 General Obligation Bond Anticipation notes and pay costs of issuance of the 2013 General Obligation Bond Anticipation Notes.

NOTE 5 - GENERAL OBLIGATION BOND ISSUANCES (Continued)

In July 2014, the District issued General Obligation Bonds, Election of 2008, Series C in the amount of \$7,497,871 to pay the District's 2013 General Obligation Bond Anticipation Notes, and to construct projects approved under Measure B.

In March 2017, the District issued General Obligation Bonds in a total amount of \$4,500,000 of 2008 Election, Series D to finance the replacement and upgrading of school facilities.

A portion of the bonds which were authorized under the 2008 Bond Authorization in the amount of \$87,300,000, were reauthorized at an election held on November 8, 2016 for the same purposes for which bonds were authorized under the 2008 Bond Authorization.

The financial activity related to the Series 2008 General Obligation Bonds ("Measure B") is recorded within the District's Fund 21 (Building Fund).



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board of Trustees Central Unified School District Fresno, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States the financial statements of Central Unified School District (the "District") Measure B General Obligation Bonds (the "Bonds") activity, as of and for the year ended June 30, 2017, and related notes to the financial statements and have issued our report thereon dated January 19, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Central Unified School District's internal control over Measure B General Obligation Bond activity financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Central Unified School District's internal control. Accordingly, we do not express an opinion of the effectiveness of Central Unified School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over that we consider to be material weaknesses. However, material weakness may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Central Unified School District Measure B General Obligation Bond activity financial statements are free of material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

This purpose of this report is intended solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Crowe Horwath LLP

Sacramento, California January 19, 2018

CENTRAL UNIFIED SCHOOL DISTRICT MEASURE B GENERAL OBLIGATION BONDS SCHEDULE OF AUDIT FINDINGS AND RECOMMENDATIONS For the Year Ended June 30, 2017

No matters were reported.

No matters were reported.